

CHAPTER 4

PUBLIC FINANCE

As per the provision of Government of NCT of Delhi Act, 1991, a Consolidated Fund, separate from that of the Government of India had been constituted with effect from December, 1993. All Revenue and Capital Receipts of Delhi Government are being credited in this Fund and all the Govt. expenditure under Scheme / Programme / Projects and Establishment is being met out of this Fund.

2. Delhi Government's Revenue Receipts consist of Tax Revenue, Non-Tax Revenue, Grants-in-Aid and compensation (due to implementation of GST) from the Centre. The Tax Revenue includes the receipts under GST, Value Added Tax (VAT), Stamps and Registration Fees, State Excise and Motor Vehicle Tax. On the other hand, its Non Tax Revenue mainly comprises Interest Receipts, Dividend and Profit from investments and Service Charges/Fees/Fines etc. from various Government Departments and various public sector undertakings.
3. The Grants-in-Aid / Other receipts from the Centre mainly includes (i) Grant in lieu of Share in Central Taxes, enhanced compensation to 1984 riot victims, Relief to Jammu and Kashmir Migrants (ii) Normal Central Assistance and grant in aid for Centrally Sponsored Schemes (iii) Loan for Externally Aided Projects like WTP at Chandrawal (iv). Compensation for implementation of GST.
4. Similarly, Delhi Government's Capital Receipts mainly cover recovery of loans and advances from Local Bodies/Undertakings/Government Servants etc. and Small Savings Loan from National Small Savings Fund (NSSF) of the Government of India.
5. The expenditure out of the Consolidated Fund of Delhi is broadly maintained under the Heads of Establishment and Scheme/Programme/Projects including Centrally Sponsored Scheme (CSS). Further, both the Establishment and Scheme/Programme/Projects expenditure is maintained under the Heads of Revenue and Capital Account. The classification of expenditure in to Plan and Non Plan was removed from financial year 2017-18 and now there is only Revenue and Capital Classification.
6. The Establishment Revenue expenditure of Delhi Government mainly covers the items like salary and office expenses, interest payment to Government of India, devolution of funds to Local Bodies, Grant-in-Aid to various Public Sector Enterprises (PSEs)/Institutions, Subsidies, if any, being provided by the Government to defray the cost of some items / services under Revenue Establishment head etc. On the other hand, the Establishment Capital expenditure of the Delhi Government covers the

repayment of loan to the Government of India, loans/advances to the Local Bodies/ Government Servants, Public Sector Enterprises etc.

7. The Revenue Expenditure under scheme/programme/projects mainly covers cost of equipment's, grant-in-aid, reimbursement of Service charges etc. On the other hand, the Capital expenditure under scheme/programme/projects covers the Capital Outlay for various infrastructure projects being implemented by the Government Departments including Equity capital to the Public Sector Enterprises etc. and loans & advances being provided for remunerative schemes/projects of Local Bodies/PSEs, etc.
8. Delhi Legislative Assembly passed the State Goods and Services Act on 31st May 2017 and thus GST rolled out in Delhi w.e.f 01-07-2017. As a result, erstwhile VAT (excluding items like petroleum, liquor etc) & other taxes viz Entertainment tax, Luxury Tax and Cable TV tax subsumed in GST. Trade & Tax Department, GNCTD made all efforts for smooth migration of all existing VAT dealers in new regime of Goods & Services Tax. Dissemination of related information through printed brochures, deployment of sahayata vahans, one to one contact, organizing camps in major markets, setting up of GST support committees in markets etc were such important steps taken by the Trade & Tax Department.
9. Tax Collection of Delhi Government registered a growth of 2.54% during 2018-19 (Prov.) as compared to the growth of 14.70% in 2017-18. State Excise recorded the highest growth of 12.90% in 2018-19 (Prov.). Tax collections under Stamp and Registration Tax (including Land Revenue), GST (including VAT and other taxes of Luxury and Entertainment etc.) recorded a growth of 8.26% and 0.21%. However, collections of Motor Vehicles Tax has shown a negative growth of 2.88%. The tax collection for the year 2019-20 is budgeted with a growth of 16.04% over the previous year.
10. Delhi Government has received Small Saving Loan of ₹ 2800 crore during 2018-19 (Prov.) as against ₹ 1906.34 crore in 2017-18.
11. Like earlier Central Finance Commissions, Delhi has not yet been covered under the Term of reference of Fifteenth Central Finance Commission (15th CFC) whose term covers the period from 2020-21 to 2025-26. Thus, the dispensations to be recommended by the Fifteenth Central Finance Commission to the States which include Share in Central Taxes, Grants-in-aid for Local Bodies, Revenue Deficit grants, Sectoral grants, grants for Calamity Relief etc may not cover Delhi. On this issue, the Govt. of NCT of Delhi has already requested Govt. of India to take suitable measures to get covered Delhi under the purview of Fifteenth Central Finance Commission. Now, Delhi only gets discretionary grants in lieu of Share in Central Taxes and that too is stagnant at ₹ 325 crore since 2001-02.

12. On the other hand, as per Constitutional requirement, the Government of NCT of Delhi is making devolution of funds to its Local Bodies based on the recommendations of Delhi Finance Commission being set up from time to time. The formula for devolution of funds to Local Bodies in Delhi based on the recommendations of the Third Delhi Finance Commission (Tenure 2006-07 to 2010-11) was extended up to 2015-16. The Delhi Government set up the Fourth DFC and Fifth DFC for the period 2011-12 to 2015-16 & 2016-17 to 2020-21 respectively and both the Commissions submitted their report to the Government of NCT of Delhi. The Govt of NCT of Delhi vide Cabinet Decisions No 2669 & 2670 dt 01/01/2019 decided to implement the recommendations of 5th DFC for the period 2016-17 to 2020-21 and to continue the devolution of net tax proceeds for the period 2011-12 to 2015-16 as per 3rd DFC in place of 4th DFC. It was also decided that the devolution of funds already made for the period 2011-12 to 2015-16 (period of 4th DFC) as per formula of 3rd DFC, to DMCs, Delhi Cantonment Board and New Delhi Municipal Council shall be treated as final and no recoveries shall be made.
13. The Delhi Government has implemented a subsidy scheme at 100 per cent on the existing tariff to the domestic consumers of electricity consuming upto 200 units per month and 50 per cent on existing tariff to the domestic consumers upto 400 units per month. Accordingly Government has released an amount of ₹ 1699.29 crore on this account during 2018-19. The Government also implemented a scheme of giving 20KL of free water per month to domestic water consumers in Delhi from March 2015 onwards. Accordingly Government released an amount of ₹ 425 crore on this account during 2018-19 to Delhi Jal Board for meeting the expenditure on account of giving free water to consumers.
14. Delhi has maintained its consistent Revenue Surplus which was ₹ 6261.04 crore during 2018-19 as compared to ₹ 4913.25 crore in 2017-18. The budgeted revenue surplus for 2019-20 (BE) is ₹ 4935.69 crore which is 0.58% of GSDP.
15. The private Stage Carriage Buses run by individual private operators have been replaced with the scheme for operation of Cluster Buses being operated by corporate entities to provide better transportation services and safety of journey to the commuters of Delhi. According to the scheme, the Government has to meet the viability gap between the cost of operation and revenue earned from such Cluster Bus Scheme. Delhi Government has also to bear the working losses of DTC besides the burden of subsidy for concessional bus passes being operational in both DTC and Cluster buses. Further, the Government has recently allowed facility of free travel to Women in DTC and Cluster buses.
16. Delhi Jal Board (DJB) has succeeded in meeting out its operating expenses from 2010-11. No Assistance was provided to them since 2010-11. During 2012-13 to

2015-16 they have maintained revenue surplus. However it turned into revenue deficit during 2016-17, 2017-18, 2018-19 (RE) and 2019-20 (BE).

17. The Delhi Urban Shelter Improvement Board (DUSIB) was constituted by the Government of NCT of Delhi with effect from 10th July 2010. The DUSIB is looking after the matters relating to notifying slum areas, providing civic amenities to Jhuggie Jhoprie settlements, resettlement of such colonies, etc. During 2018-19 Government of NCT of Delhi provided a Ways and Means loan of ₹ 100 crore for meeting their salary and other administrative expenses.
18. The Municipal Corporation of Delhi (MCD) has been trifurcated into North Delhi Municipal Corporation, South Delhi Municipal Corporation and East Delhi Municipal Corporation vide Government of Delhi's Notification dated 13th January 2012 to provide better municipal services to the residents of Delhi. These three new Municipal Corporations inherited debt liabilities in view of poor financial conditions of erstwhile MCD. The Delhi Government provided a Non Plan loan of ₹ 1000 crore in 2012-13 and ₹ 250 crore in 2013-14.
19. Delhi's outstanding debt at the end of March, 2019 was ₹ 32732.33 crore including the non plan loan received during 2013-14 from Government of India for meeting the outstanding liabilities of DVB/DESU amount of ₹ 3326.39 crore. Thus, the outstanding debt of Delhi Government constitutes 4.22% of GSDP during 2018-19.
20. The flow of funds from Govt. of India for schemes/ programmes to Delhi has increased from ₹ 996 crore in 2017-18 to ₹ 1326.18 crore in 2018-19. Such increase in Grants in 2018-19 is mainly because of receipt of ₹ 807.03 crore in 2018-19 as compared to ₹ 581.74 crore during the year 2017-18 on account of Centrally Sponsored Schemes (CSS). Further, the grants of ₹ 449.99 crore is received under Normal Central Assistance during 2018-19.
21. The flow of Grants from the Centre under Establishment Section has also increased from ₹ 1188.19 crore in 2017-18 to ₹ 4517.59 crore in 2018-19 mainly because of receipt of ₹ 4182 crore as compared to ₹ 157 crore on account of Compensation for implementation for GST. Moreover, Government of India had released an amount of ₹ 10.59 crore in 2018-19 for 1984 riot victims. No grant is received under Delhi Disaster Response Fund and Relief to J&K migrants from GOI in 2018-19.
22. There is Fiscal Deficit of ₹ 1489.38 Crore during 2018-19 (Prov.) as compared to Fiscal Deficit of ₹ 1569.16 crore in 2017-18 which is 0.19% of GSDP as compared to 0.23% during 2017-18.

23. Thus, the overall expenditure of Delhi in the year 2018-19 was marginally lower than its income.

24. Direct Benefit Transfer (DBT):

24.1 Direct Benefit Transfer (DBT) is an attempt to change the mechanism of transferring benefits. This program aims to transfer subsidies/benefits directly to the beneficiaries through their bank accounts. The emphasis on delivering benefits directly reduces leakages, increases beneficiary choice and eliminates intermediaries between the beneficiary and the state.

24.2 The primary aim of the Direct Benefit Transfer program is to bring transparency and terminate pilferage from distribution of funds sponsored by Government of India and Govt. of NCT of Delhi. Under DBT, benefit or subsidy is directly transferred to beneficiaries after verification and authentication of data of beneficiaries using Aadhaar numbers or biometric input and linking bank account details.

24.3 Total 71 Schemes of which 40 under Centrally Sponsored Schemes and 31 State Schemes are being implemented under DBT in NCT of Delhi.

24.4 Overall 72.27% beneficiaries (66.01% beneficiaries under CSS and 87.30% under State Schemes) have been seeded with Aadhaar upto January 2020. All payments under various welfare schemes of Centrally Sponsored Schemes to beneficiaries are made through DBT mode of PFMS portal only.

24.5 Total savings for the financial year 2019-20 (upto January, 2020) accrued due to implementation of Aadhaar based DBT is ₹ 12,55,110/-

24.6 Delhi DBT Portal has been made live and integrated with Bharat DBT Portal. DBT implementing departments upload schemes wise data on Delhi DBT portal monthly which is pulled over by DBT Mission once in a month.

25. The details of inflow and outflow of funds of Delhi Government and some of its important financial features are described in the following paragraphs:-

26. Revenue Receipts

26.1 As per population Census- 2011, the population of Delhi recorded a decadal growth of 21.20 per cent during 2001-2011 as compared to the growth of 17.67 per cent at the all India level. In view of high population growth of Delhi, it is necessary for the Government to augment its revenue to finance its development schemes/projects in order to cater to the needs and aspirations of the people in Delhi.

26.2 Revenue receipts can broadly be categorized as Tax Revenue, Non-Tax Revenue and Grants-in-aid and other receipts from the Central Government. The position of revenue receipts of Delhi Government is presented in Statement 4.1 and Charts 4.1 and 4.2 (Ref. Table 4.1 for further details).

Statement 4.1

REVENUE RECEIPTS OF THE GOVT. OF NCT OF DELHI

(₹ in Crore)

S. No.	Item of receipt	2009-10	2016-17	TGR 2009-16	2017-18	2018-19 (Prov.)	2019-20 (BE)
1	Stamps and registration (Including Land Revenue)	929.99	3145.94	17.92	4118.58	4458.73	5000.00
2	State Excise	1643.56	4251.40	14.45	4453.49	5028.19	6000.00
3	VAT	10126.02	21144.24	10.94	11149.17	5885.75	6380.00
4	State Goods and Services Tax	NA	NA	NA	13620.84	19186.57	22620.00
5	Taxes on Vehicles	462.65	1808.78	19.50	2115.76	2054.75	2500.00
6	Other taxes & duties on goods and services	285.64	789.53	15.07	259.18	10.68	0.00
A	Tax Revenue (1 to 6)	13447.86	31139.89	12.47	35717.02	36624.67	42500.00
B	Non-Tax Revenue	3467.40	380.69	-25.69	766.06	644.17	800.00
C	Grants and other receipts from the centre	3536.08	2825.16	-1.43	2184.19	5843.77	6417.00
D	Total Revenue Receipts (A to C)	20451.34	34345.74	7.70	38667.27	43112.61	49717.00

Sources: 1. Figures for 2009-10 to 2017-18 is from Finance Accounts, GNCTD.

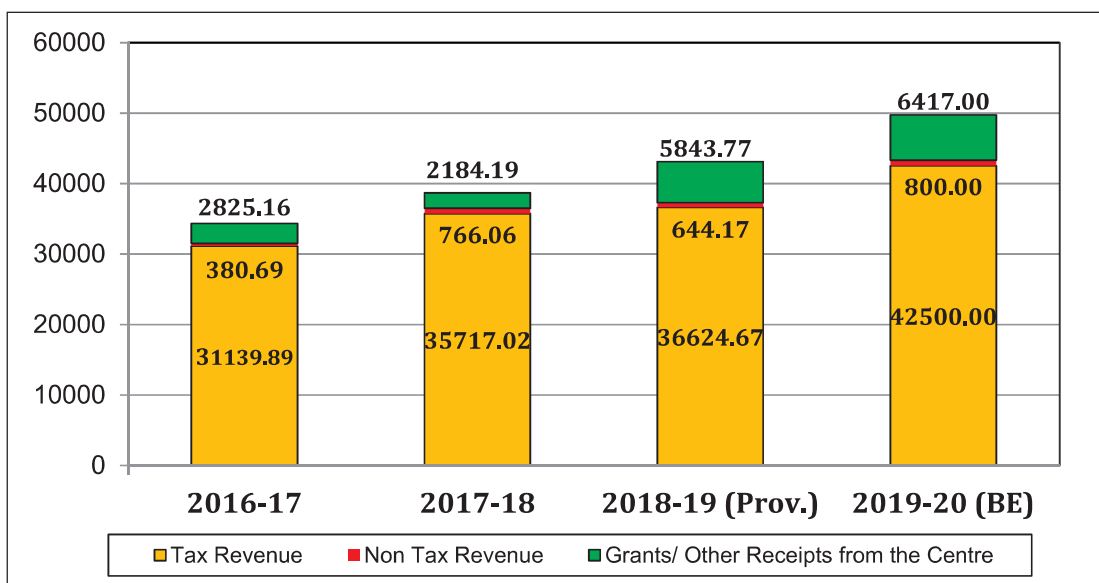
2. Figures for 2018-19 & 2019-20 are from Budget document, GNCTD.

Note: TGR – Trend Growth Rate (%).

Chart 4.1

REVENUE RECEIPTS OF DELHI GOVERNMENT 2016-17 TO 2019-20 (BE)

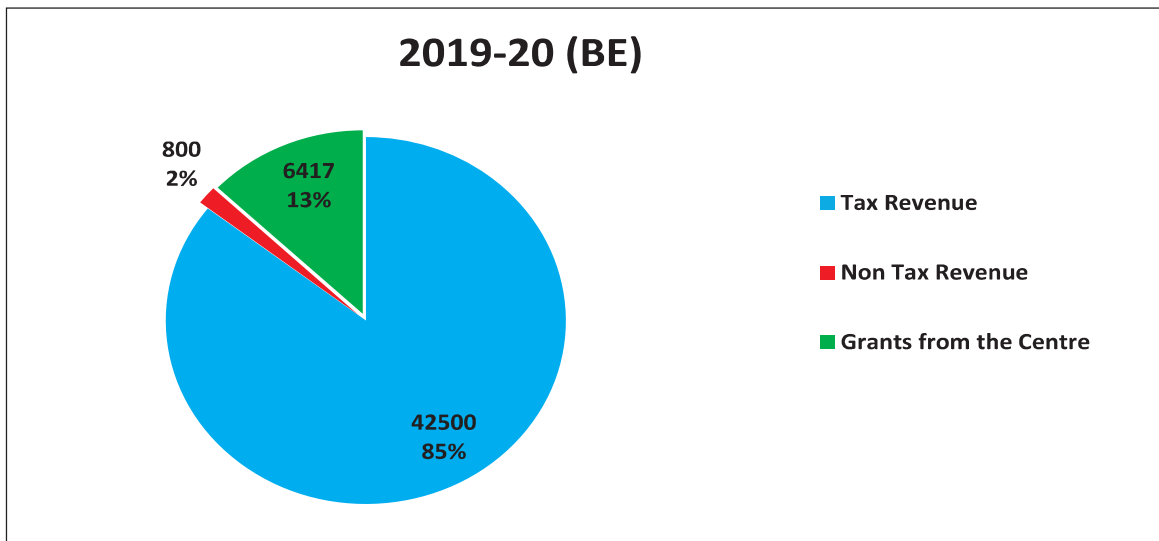
(₹ in crore)



26.3 The total Revenue Collection of Delhi Government was ₹ 43112.61 crore (5.56% of GSDP) in 2018-19 as against ₹ 38667.27 crore (5.62% of GSDP) during 2017-18. During 2018-19 (Prov.) the revenue receipts increased significantly with a growth rate of 11.50 % mainly due to increase in Grants/ other receipts from the centre (Non tax revenue). It is also pertinent to mention the fact that during 2018-19, the tax collections grew by 2.54% as compare to 14.70% in 2017-18. However, there was a significant growth of 167.55% in 2018-19 in grants/ other receipts from the Centre as compared to negative growth of 22.69% in 2017-18. The growth of Own non-tax revenue of the Government of NCT of Delhi has seen sharp downfall from a growth of 101.23% in 2017-18 to a negative growth of 15.91% in 2018-19. The targeted revenue collection for the year 2019-20 (BE) is ₹ 49717 crore with the growth of 15.32% over the previous year.

Chart 4.2

REVENUE RECEIPT OF DELHI GOVERNMENT DURING 2019-20 (BE)



26.4 Chart 4.2 represents the Tax Revenue; own Non-Tax Revenue and Grant-in-Aid from the Centre during 2019-20. The major source of Revenue Receipt of Delhi Government during 2019-20 is its Tax Revenue which was ₹ 42500 crore (84.97%) followed by Grants/ Receipts from the Centre at ₹ 6717 crore (13.43%) and Non-Tax Revenue at ₹ 800 crore (1.60%).

27. Tax Revenue

27.1 The targeted tax collection for the year 2019-20 (BE) is ₹ 42500 crore with the growth of 16.04% over the previous year. The Tax Revenue of Delhi Government was ₹ 36624.67 crore (4.73% of GSDP) in 2018-19 as compared to ₹ 35717.02 crore (5.20% of GSDP) in 2017-18. Delhi's Tax Revenue registered a growth of 2.54% in 2018-19 as compared to the Growth of 14.70% in 2017-18. The main items

of Tax Revenue of Delhi Government during 2018-19 are Goods and Services Tax which was ₹ 19186.57 crore (52.39%), followed by Value Added Tax (VAT) which was ₹ 5885.75 crore (16.07%) followed by State Excise at ₹ 5028.19 crore (13.73%), Stamps & Registration Fees at ₹ 4458.73 crore (12.17%), Taxes on Motor Vehicle at ₹ 2054.75 crore (5.61%) and other Taxes & Duties on Commodities and Services (including Entertainment, Betting & Luxury Tax) at ₹ 10.68 crore (0.03%). The details regarding the collection of various tax revenue collections during 2015-16 to 2018-19 (Prov.) is presented in the following Statement 4.2. (Ref. Chart 4.3 and Table 4.1)

Statement 4.2

TAX COLLECTION OF GOVT. OF NCT OF DELHI 2015-2016 to 2018-2019

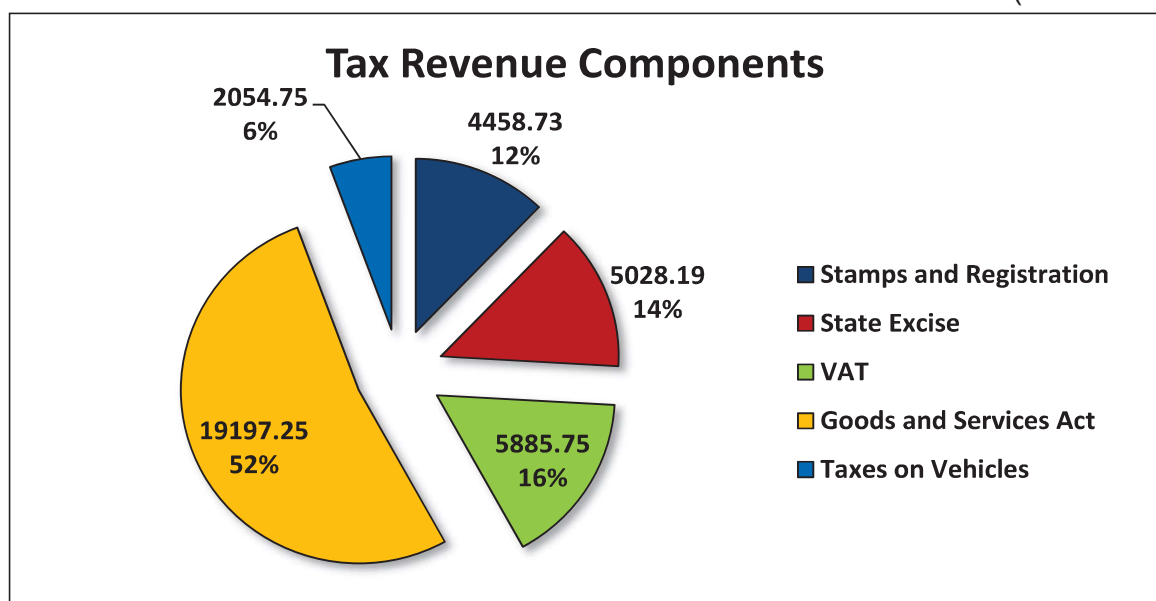
(₹ in Crore)

S. No.	Item	2015-16	2016-17	2017-18	2018-19	2015-16	2016-17	2017-18	2018-19 (Prov)
		Actual			Prov.	Growth over previous year (in %)			
1	Stamps and registration (Including Land Revenue)	3434.11	3145.94	4118.58	4458.73	20.85	-8.39	30.92	8.26
2	State Excise	4237.69	4251.40	4453.49	5028.19	23.82	0.32	4.75	12.90
3	VAT	20245.82	21144.24	11149.17	5885.75	10.70	4.44	-47.27	-47.21
4	State Goods and Services Tax	NA	NA	13620.84	19186.57	NA	NA	NA	40.86
5	Taxes on Vehicles	1607.01	1808.78	2115.76	2054.75	3.09	12.56	16.97	-2.88
6	Other taxes & duties on goods and services	700.53	789.53	259.18	10.68	42.47	12.70	-67.17	-95.88
Tax Revenue (1 to 6)		30225.16	31139.89	35717.02	36624.67	13.61	3.03	14.70	2.54

Chart 4.3

TAX REVENUE OF DELHI GOVERNMENT 2018-19 (Prov.)

(₹ in Crore)

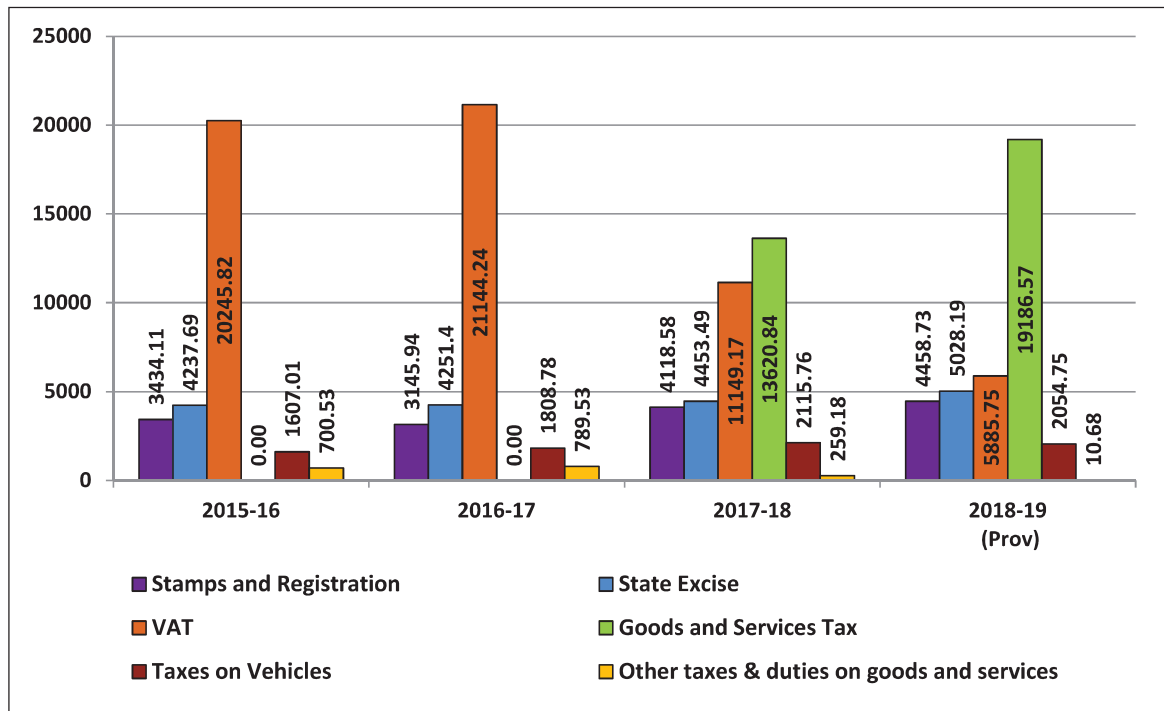


27.2. The year-wise position of collection of various Taxes and their percentage share during 2015-16 to 2018-19 is shown in Chart 4.4 and Statement 4.3 respectively.

Chart 4.4

COLLECTION OF TAXES: 2015-2016 to 2018-2019

(₹ in crore)



Statement 4.3

PERCENTAGE SHARE OF VARIOUS TAXES DURING 2015-16 TO 2018-19 (Prov.)

(Per cent)

S. No.	Item	2015-16	2016-17	2017-18	2018-19
			Actual		Prov.
1	Stamps and registration (Including Land Revenue)	11.36	10.10	11.53	12.17
2	State Excise	14.02	13.65	12.47	13.73
3	VAT	66.98	67.90	31.22	16.07
4	State Goods and Services Tax	NA	NA	38.13	52.39
5	Taxes on Vehicles	5.32	5.81	5.92	5.61
6	Other taxes & duties on goods and services	2.32	2.54	0.73	0.03
	Total	100.00	100.00	100.00	100.00

Sources: Figures for 2015-16 to 2017-18 from Finance Accounts and 2018-19 are from Principal Account Office of GNCTD.

27.3 The annual growth of Tax Revenue during 2018-19 (Prov.) was 2.54% as compared to the growth of 14.70% during 2017-18. State Excise duty registered annual growth of 12.90% during 2018-19 (Prov.) as compared to the growth of 4.75% during 2017-18. VAT registered a negative growth of 47.21% during 2018-19 (Prov.) against the negative growth of 47.27% during 2017-18 due to the rolling out of GST in Delhi w.e.f. 01.07.2017. As a result, erstwhile VAT (excluding items like petroleum, liquor etc) & other taxes viz Entertainment tax, Luxury Tax and Cable TV tax subsumed in GST. Similarly, the growth of other Taxes & Duties on Commodities & Services was negative at 95.88% in 2018-19 compared to the negative growth of 67.17% during 2017-18. The growth of Stamps and Registration (including Land Revenue) was decreased to 8.26% during 2018-19 as compared to 30.92% during 2017-18. However, the growth in collection of Taxes on Motor Vehicle was decreased to negative 2.88% during 2018-19 as compared to the growth of 16.97% during 2017-18.

28. Non Tax Revenue

28.1 The Delhi Government's own Non-Tax Revenue mainly consists of interest receipts on account of loans and advances provided by Delhi Government to its Local Bodies and Undertakings, dividends and profits from investments in various Public Sector Undertakings and service charges/fees/fines etc. from various Government Departments. Outstanding Loan in respect of various organizations under Govt. of NCT of Delhi as on 31.03.2018 is ₹ 63822.24 Crore. Statement 4.4 and Chart 4.5 indicates the position of Own Non Tax Revenue of Delhi Government.

Statement 4.4

OWN NON-TAX REVENUE OF GNCTD 2015-16 TO 2019-20 (BE)

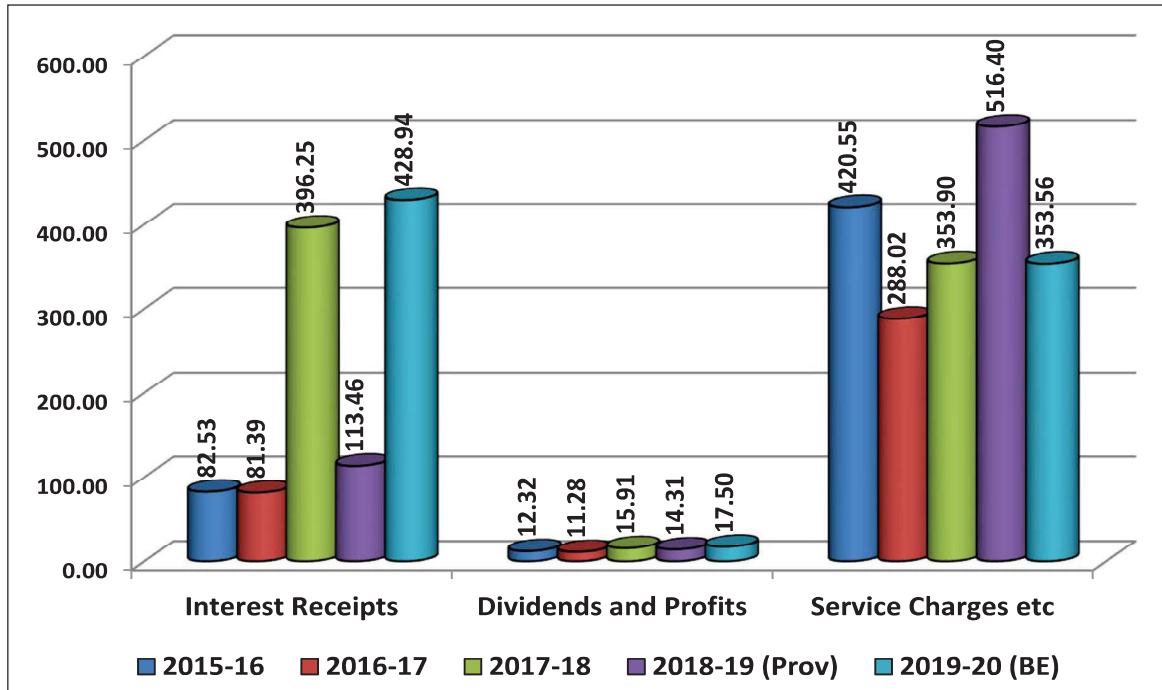
S. No.	Item	2015-16	2016-17	2017-18	2018-19	2019-20
		Actual			(Prov.)	BE
1	Interest Receipts	82.53	81.39	396.25	113.46	428.94
2	Dividends and profits	12.32	11.28	15.91	14.31	17.50
3	Services Charges	420.55	288.02	353.90	516.40	353.56
	Total	515.40	380.69	766.06	644.17	800.00

Sources: Finance Accounts of GNCTD for various years and budget document.

Chart 4.5

BREAK-UP OF OWN NON-TAX REVENUE

(₹ in crore)



28.2 The budgeted collection under Non-Tax Revenue for the year 2019-20 (BE) is ₹ 800 crore. Delhi's own Non-Tax Revenue was ₹ 644.17 crore in 2018-19 (0.08% of the GSDP) as compared to ₹ 766.06 crore (0.11% of GSDP) received during 2017-18. During 2018-19, Delhi Government's own Non Tax Revenue consisted service charges of ₹ 516.40 crore (80.17%) followed by interest receipt at ₹ 113.46 crore (17.61%) and dividends & profits at ₹ 14.31 crore (2.22%).

29. Grant-in-Aid/ Receipts from the Centre

29.1 The Government of India has categorized all the states into two categories viz; Special Category States and General Category States for the purpose of providing funds for developmental programme/ schemes based on some norms like revenue base of a state, border region etc.

29.2 The Grant-in-aid/ receipts to Delhi from the Centre consists of discretionary grant in lieu of Share in Central Taxes, Establishment grant for specific purposes like compensation on account of phasing out of Central Sales Tax (CST)/implementation of VAT/ implementation of GST, Grant under Central Assistance for Annual outlay of Delhi and also grants for Centrally Sponsored Schemes (CSS). The details of grant-in-aid from Centre to Delhi during 2015-16 to 2019-20 are mentioned in Statement 4.5.

Statement 4.5

GRANT-IN-AID FROM THE CENTRE TO DELHI GOVT. 2015-2016 to 2019-2020 (BE)

(₹ in Crore)

S. No.	Item	2015-16	2016-17	2017-18	2018-19 (Prov.)	2019-20 (BE)
A Non Plan Grants				Grants under Establishment		
1	Grant in lieu of Share in Central Taxes	325.00	325.00	325.00	325.00	325.00
2	Enhance compensation to 1984 riot victims	0.00	85.00	10.66	10.59	10.00
3	Compensation for revenue losses due to phasing out of CST	2572.97	690.54	690.53	0.00	0.00
4	Relief to J&K Migrants	7.05	18.18	0.00	0.00	37.00
5	Compensation for Implementation of GST	0.00	0.00	157.00	4182.00	3000.00
6	Others (DDRF)	0.00	0.00	5.00	0.00	5.00
	Total - A	2905.02	1118.72	1188.19	4517.59	3377.00
B Plan Grants				Grants under Schemes/ Projects		
1	Normal Central Assistance	394.98	462.89	412.98	449.99	472.00
2	Centrally Sponsored Scheme	893.70	1238.01	581.74	807.03	2558.00
3	Central Road Fund	14.59	5.54	1.16	0.00	10.00
4	Other Grants	50.00	0.00	0.12	69.16*	0.00
	Total - B	1353.27	1706.44	996.00	1326.18	3040.00
	Total Grants (A+B)	4258.29	2825.16	2184.19	5843.77	6417.00
	Grants as % to GSDP	0.78	0.46	0.32	0.75	0.75

Source: - Finance Accounts of GNCTD for various years and budget document.

*: - Out of ₹ 69.16 Crore, ₹ 67.97 Crore received under the Safe City project for safety of women by Delhi Police in Delhi during Financial Year 2018- 19 and ₹ 1.19 Crore received from M/O Law & Justice & Empowerments, GOI for setting up of 02 Special Courts in Delhi during financial year 2018-19.

29.3 The flow of funds received from Govt. of India to GNCTD increased to the tune of ₹ 5843.77 crore in 2018-19 (Prov.) as compared to ₹ 2184.19 crore in 2017-18.

30. Tax Buoyancy

30.1 The Tax Buoyancy indicates the relative growth in Tax Revenue with reference to the growth in the economy being measured by the growth of Gross State Domestic Product (GSDP). The following statement indicates the Tax Buoyancy of Delhi Government during 2014-15 to 2018-19 (Prov.) and 2019-20 BE.

Statement 4.6

TAX BUOYANCY IN DELHI

S. No.	Item	2014-15	2015-16	2016-17	2017-18	2018-19 Prov.	2019-20 (BE)
1	Stamps and registration (Including Land Revenue)	-0.37	1.84	-0.71	2.69	0.64	1.16
2	State Excise	0.75	2.10	0.03	0.41	1.00	1.85
3	Goods and Services Act	NA	NA	NA	NA	2.99*	1.70*
4	Other taxes & duties on goods and services	0.54	3.75	1.07	-5.85		
5	VAT	0.18	0.95	0.37	-4.11	-3.68	0.80
6	Taxes on Vehicles	0.93	0.27	1.06	1.48	-0.22	2.07
	Total	0.23	1.20	0.25	1.28	0.19	1.50

* These taxes subsumed in GST since 2017-18.

30.2. The Tax Buoyancy of Delhi was on higher side at 1.21 during 2017-18 compared to 0.19 during 2018-19. The Tax Buoyancy was the lowest during 2018-19.

31. Tax Effort

31.1 Though Delhi is one among the higher per capita income States in the country, its position is 19th in terms of Own Tax Revenue as % of GSDP (4.73%) during 2018-19. The Tax Revenue as % of GSDP in 2019-20 (BE) are Uttar Pradesh (9.1%), Kerala (7.7%), Rajasthan (7.2%), Maharashtra (7.1%) and Andhra Pradesh (7.0%). The following Statement indicates the position of Tax Revenue of Delhi as percentage of GSDP viz.-a-viz. the position of all States.

Statement 4.7

TAX REVENUE AS % OF GSDP/GDP OF DELHI VIS-À-VIS ALL STATES

(₹ in Crore)

S. No.	Years	Delhi		All States	
		Tax Revenue	% of GSDP	Tax Revenue	% of GSDP
1	2009-10	13450	6.18	363060	5.94
2	2010-11	16478	6.52	460710	6.36
3	2011-12	19972	5.81	532270	6.09
4	2012-13	23432	5.99	625930	6.29
5	2013-14	25919	5.84	712419	6.34
6	2014-15	26604	5.38	779278	6.25
7	2015-16	30225	5.49	847145	6.15
8	2016-17	31140	5.05	912911	5.93
9	2017-18	35717	5.20	1130460	6.61
10	2018-19 (Prov.)	36625	4.73	1268712	6.69
11	2019-20 (BE)	42500	4.96	1409325	6.91

Source: RBI- State Finances- A study of Budgets and for Delhi figures for 2009-10 to 2017-18 and 2019-20 (BE) from Finance Accounts and 2018-19 from Principal Account Office of GNCTD.

32. Revenue Expenditure

32.1 The revenue expenditure of the Government of Delhi consists of salary, office expenses, grant-in-aid/ subsidy to Institutions/ Local Bodies, interest payment to Government of India etc. The position of revenue expenditure of Government of Delhi is presented in Statement 4.8 and Chart 4.6.

Statement 4.8

REVENUE EXPENDITURE (ESTABLISHMENT AND SCHEME/ PROJECTS) OF DELHI GOVERNMENT 2010-11 TO 2019-20 (BE)

(₹ in Crore)

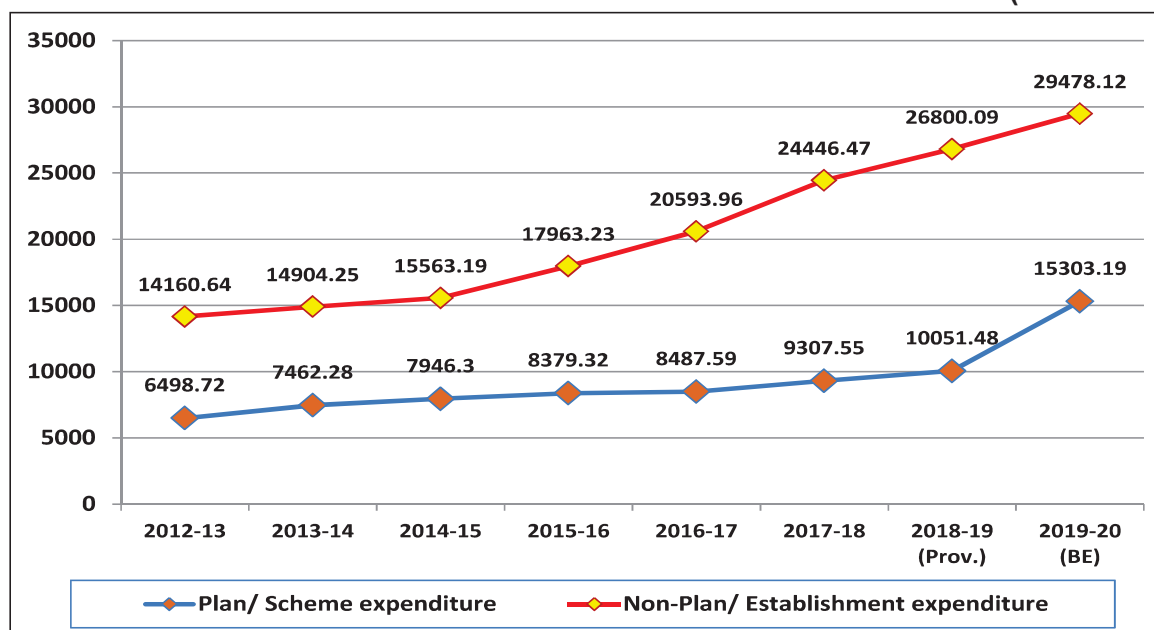
S. No.	Years	Establishment Exp	Interest Payment out of Establishment Exp; (i.e. out of column 3)	Programmes Schemes / Projects	Total
(1)	(2)	(3)	(4)	(5)	(6)
1	2010-11	9490.15	2579.52	4891.59	14381.74
2	2011-12	11524.00	2917.26	6440.86	17964.86
3	2012-13	14160.64	2862.88	6498.72	20659.36
4	2013-14	14904.25	2824.29	7462.28	22366.53
5	2014-15	15563.19	2774.00	7946.30	23509.49
6	2015-16	17963.23	2809.81	8379.32	26342.55
7	2016-17	20593.96	2882.52	8487.59	29081.55
8	2017-18	24446.47	2870.67	9307.55	33754.02
9	2018-19 (Prov.)	26800.09	2867.11	10051.48	36851.57
10	2019-20 (BE)	29478.12	3178.27	15303.19	44781.31

Sources: Figures for 2010-16 to 2017-18 is from Finance Accounts, 2018-19 are from Principal Account Office and 2019-20 from Budget Documents, GNCTD.

Chart 4.6

REVENUE EXPENDITURE (PLAN/ SCHEME & NON-PLAN/ ESTABLISHMENT) DURING 2012-13 TO 2019-20 (BE)

(₹ in crore)



32.2 The total Revenue Expenditure of Delhi Government was ₹ 36851.57 crore during 2018-19 (Prov.) with a growth of 9.18%. Statement 4.9 indicates the percentage growth of Revenue Expenditure during 2015-2019.

Statement 4.9

GROWTH OF REVENUE EXPENDITURE OF DELHI GOVERNMENT

Per cent)

Items	2015-16	2016-17	2017-18	2018-19 (Prov.)
Total Revenue Expenditure	12.05	11.23	15.19	9.18

33. Interest Payment to Government of India

33.1 The interest liability of a Government during a year depends on its outstanding debt in the previous year. The Delhi Government has made interest payment of ₹ 2867.11 crore in 2018-19 (Prov.) which is 7.82 per cent of its Tax Revenue during the year. Delhi's outstanding debt at the end of March 2019 was ₹ 32732.33 crore including the non plan loan received during 2013-14 from Government of India for meeting out the outstanding liabilities of DVB/DESU amounting to ₹ 3326.39 crore. The decision regarding the payment of ₹ 3326.39 crore received as Non Plan loan from Government of India during 2013-14 is yet to be finalized as the Government of NCT of Delhi has been requesting the Government of India to convert the said amount into Grant in Aid. The position of interest payment of Delhi Government as percentage of its Tax Revenue is shown in the following Statement.

Statement 4.10

INTEREST PAYMENT AS PERCENTAGE OF TAX REVENUE OF DELHI GOVT.

(₹ in Crore)

S. No.	Years	Tax Revenue	Interest Payment	(%)
1	2008-09	12180.70	2511.87	20.62
2	2009-10	13447.86	2472.93	18.39
3	2010-11	16477.75	2579.52	15.65
4	2011-12	19971.67	2917.26	14.61
5	2012-13	23431.52	2862.88	12.22
6	2013-14	25918.69	2824.29	10.90
7	2014-15	26603.90	2774.00	10.43
8	2015-16	30225.16	2809.81	9.30
9	2016-17	31139.89	2882.52	9.26
10	2017-18	35717.02	2870.67	8.03
11	2018-19 (Prov.)	36624.67	2867.11	7.82
12	2019-20 (BE)	42500.00	3178.27	7.47

34. Devolution of funds to Local Bodies

- 34.1 Devolution of funds to Local Bodies in Delhi (i.e. MCD or its successor entities & NDMC) is being made as per the Government's decision based on the recommendations of Delhi Finance Commission (DFC). The devolution of funds to Local Bodies covers Basic Tax Share (i.e. share out of net Tax proceeds from Delhi Government) and Non-Plan (up to 2016-17 and Establishment since 2017-18) Grant for specific purposes like education, maintenance of resettlement colonies etc. Though Delhi Cantonment Board (DCB) is not regarded as a Local Body but devolution of funds to them is also being made based on the recommendations of the Delhi Finance Commission.
- 34.2 The formula for devolution of funds to Local Bodies in Delhi as decided by Delhi Government based on the recommendations of the Third Delhi Finance Commission whose term was 2006-11, has been extended to the years from 2011-12 to 2016-17. Based on the recommendations of Third Delhi Finance Commission, 4% of the net tax proceeds of Delhi Government was devolved to the Local Bodies as their Basic Tax Share, 5% of the net tax proceeds devolved as Non-Plan (up to 2016-17 and Establishment during 2017-18) and grants towards meeting expenditure on education/resettlement colonies and 1.5% of the net tax proceeds was available as municipal reform funds to the successor entities of MCD and NDMC for improvement in their revenue and economy in expenditure. The Fourth Delhi Finance Commission submitted its report to the Delhi Government, however, the same was not considered. Afterwards, the Govt. of NCT of Delhi vide Cabinet decisions No. 2669 and 2670 dated 01.01.2019 decided to implement the recommendations of 5th DFC for the period 2016-17 to 2020-21. A Statement indicating the Devolution of funds to Local Bodies during the tenure of 1st, 2nd & 3rd DFC is as follows.

Statement 4.11

DEVOLUTION OF FUNDS TO LOCAL BODIES IN DELHI

(₹ in Crore)

S. No.	Details	Period of 1 st DFC (1996-01)	Period 2 nd DFC (2001-06)	Period of 3 rd DFC(2006-11)		
				2006-08 (Based on the Recommendation of 2 nd DFC)	2008-11 (Based on the Recommendation of 3 rd DFC)	2006-11 Total
1	Grants in Aid					
	a. MCD	644.53	1380.34	1035.11	2577.74	3612.85
	b. NDMC	48.83	91.50	64.42	170.67	235.09
	c. DCB	4.82	7.08	3.89	14.31	18.20
	d. Total	698.18	1478.92	1103.42	2762.72	3866.14
2	Basic Tax Share					
	a. MCD	872.01	1576.83	1151.18	1456.30	2607.48
	b. NDMC	44.60	51.13	38.09	39.92	78.01
	c. DCB	11.15	22.93	12.30	18.67	30.97
	d. Total	927.76	1650.89	1201.57	1514.89	2716.46
3	Total					
	a. MCD	1516.54	2957.17	2186.29	4034.04	6220.33
	b. NDMC	93.43	142.63	102.51	210.59	313.10
	c. DCB	15.97	30.01	16.19	32.98	49.17
	Total	1625.94	3129.81	2304.99	4277.61	6582.60

34.3 The devolution of funds to Local Bodies during the tenure (2006-11) of 3rd DFC was ₹ 6582.60 crore with a growth of 110.32 per cent over the devolution during the tenure of 2nd DFC. Out of the total devolution of ₹ 6582.60 crore during the tenure of 3rd DFC, an amount of ₹ 6220.33 crore (94.5 per cent) was devolved to MCD, ₹ 313.10 crore (4.8 per cent) and ₹ 49.17 crore (0.7 per cent) respectively were devolved to NDMC and DCB.

34.4 The Municipal Corporation of Delhi (MCD) was trifurcated into North Delhi Municipal Corporation, South Delhi Municipal Corporation and East Delhi Municipal Corporation vide Government of Delhi's Notification dated 13th January 2012 to provide better municipal services to the residents of Delhi. The following Statement indicates the year-wise devolution of funds to Local Bodies during 2012-13 to 2018-19 (Prov).

Statement 4.12

YEAR-WISE DEVOLUTION OF FUNDS TO LOCAL BODIES IN DELHI

(₹ in Crore)

S. No	Item	2012-13	2013-14	2014-15	2015-16	2016-17	2017-18	2018-19 (Prov.)
1	Elementary Education	966.17	1058.97	1108.98	1116.90	1291.54	1340.22	1113.19
a	North DMC	411.07	452.59	462.81	475.96	550.56	571.36	474.68
b	South DMC	313.91	345.66	353.46	363.50	420.48	436.36	362.52
c	East DMC	207.94	228.96	234.14	240.79	278.53	289.05	240.14
d	NDMC	29.38	28.12	33.45	32.25	36.94	38.24	31.55
e	DCB	3.87	3.64	25.12	4.40	5.03	5.21	4.30
2	Secondary Education (NDMC)	36.25	35.01	37.25	40.23	46.00	47.61	39.28
3	Maintenance of School Building	38.30	42.39	47.47	48.70	55.68	57.65	47.55
a	North DMC	16.87	18.68	20.92	21.46	24.54	25.40	20.95
b	South DMC	12.89	14.26	15.97	16.39	18.73	19.40	16.00
c	East DMC	8.54	9.45	10.58	10.85	12.41	12.85	10.60
4	Maintenance of Resettlement Colonies	100.00	100.00	100.00	100.00	100.00	100.00	75.01
a	North DMC	44.06	44.06	44.06	44.06	44.06	44.06	33.05
b	South DMC	33.65	33.65	33.65	33.65	33.65	33.65	25.24
c	East DMC	22.29	22.29	22.29	22.29	22.29	22.29	16.72
5	Maintenance of Capital Assets	39.78	43.77	41.01	50.29	57.50	59.51	49.40
a	North DMC	14.55	16.11	18.04	18.51	21.16	21.90	18.07
b	South DMC	14.55	16.11	18.04	18.51	21.16	21.90	18.07
c	East DMC	9.19	10.17	11.39	11.68	13.37	13.83	11.71
d	NDMC	1.49	1.38	-6.46	1.59	1.81	1.88	1.55
6	Construction of Dhobi Ghat (NDMC)	0.10	0.10	0.10	0.10	0.10	0.0	0.0
7	Basic Tax Assignments	832.53	804.50	893.66	958.90	1022.43	1093.94	2364.99
a	North DMC	279.67	270.25	302.66	332.93	332.64	367.48	894.72
b	South DMC	358.79	346.70	388.29	398.36	455.50	471.44	388.94
c	East DMC	151.13	146.04	163.55	179.91	179.75	198.57	1034.76
d	NDMC	27.10	26.19	22.00	30.10	34.41	35.62	29.39
e	DCB	15.84	15.32	17.16	17.60	20.13	20.83	17.18
8	Municipal Reform Fund (MRF)	150.00	0.00	0.00	0.00	374.00	446.34	490.00
a	North DMC	60.00	0.00	0.00	0.00	145.30	NA	NA
b	South DMC	60.00	0.00	0.00	0.00	118.00		
c	East DMC	30.00	0.00	0.00	0.00	110.70		
	Total (Transfers excluding MRF)	2163.13	2084.74	2228.47	2315.12	2573.25	2698.93	3689.42

Sources: 1. PAO, GNCTD.

- 34.5 During 2018-19 (Prov.) a total of ₹ 3689.42 was devolved to Local Bodies, of which an amount of ₹ 1441.47 crore (39.07%) was devolved to North Delhi Municipal Corporation, ₹ 810.77 crore (21.97%) was devolved to South Delhi Municipal Corporation, ₹ 1313.93 crore (35.61%) was devolved to East Delhi Municipal Corporation and ₹ 101.77 crore (2.75%) and ₹ 21.48 crore (0.58%) were devolved to NDMC and DCB respectively. In addition, a fund of ₹ 490.00 crore is also given to Local bodies as Municipal Reform Fund.
- 34.6 As decided by the Cabinet vide decision No. 2670 dated 01.01.2019, the net proceeds of tax revenue will be devolved to local bodies as per recommendations of 5th DFC. Thus, total devolution of funds shall be 12.5% of net tax collection. This consist of 6% Basic Tax Assignment and 6.5% sector specific grants i.e. Health, Education and Urban Development. Accordingly, the devolution / allocation of funds for 2019-20 (BE) to Local bodies are as under:

Statement 4.13

DEVOLUTION OF FUNDS TO LOCAL BODIES IN DELHI FOR THE YEAR 2019-20 (BE)

(₹ in Crore)

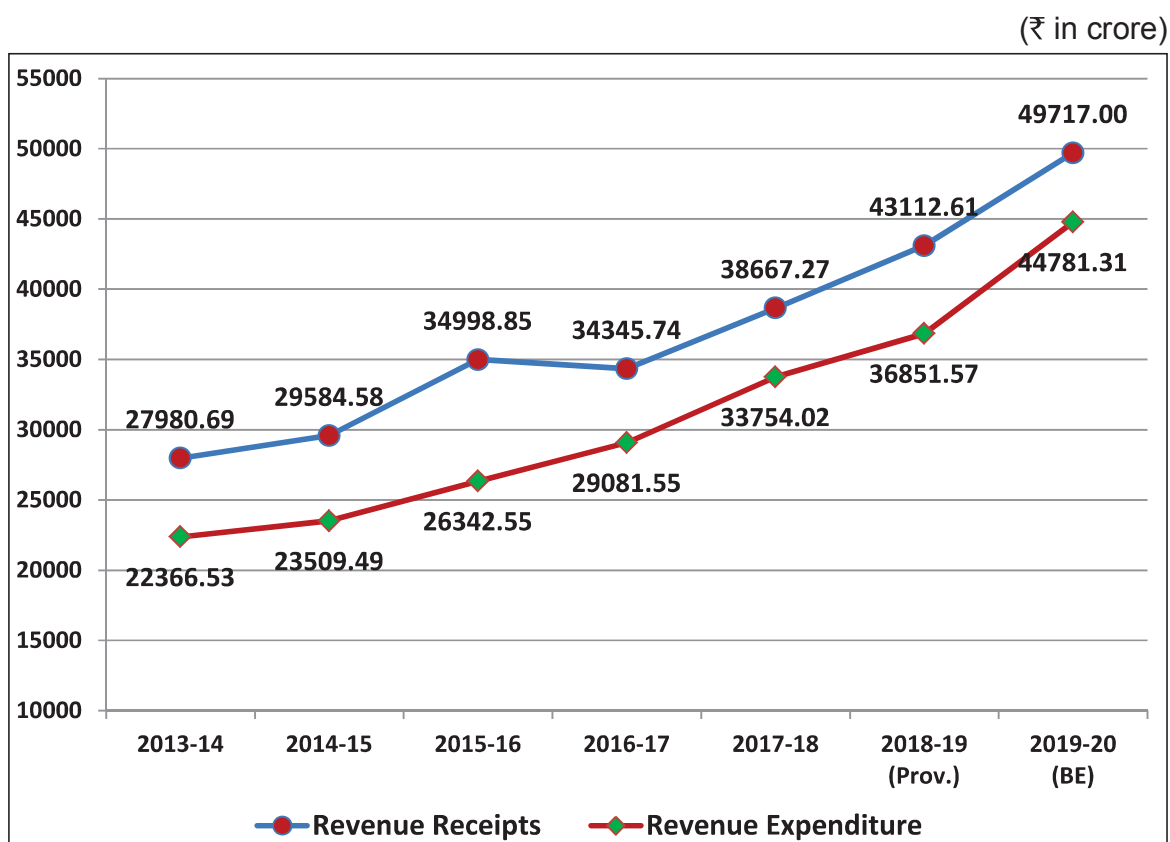
S.No	Item	2019-20 (BE)
A	Basic Tax Assignments (BTA)	2244.00
a	North DMC	829.60
b	South DMC	439.59
c	East DMC	938.12
d	New Delhi Municipal Corporation	21.77
e	Delhi Cantonment Board	14.92
B	Sector Specific Grants	
1	Education Sector (including MDM)	1630.10
a	North DMC	728.00
b	South DMC	482.70
c	East DMC	416.65
d	New Delhi Municipal Corporation	2.65
e	Delhi Cantonment Board	0.10
2	Health Sector	260.75
a	North DMC	135.75
b	South DMC	55.00
c	East DMC	70.00
3	Urban Development Sector	532.58
a	North DMC	202.40
b	South DMC	80.00
c	East DMC	200.00
d	New Delhi Municipal Corporation	50.18
B	Total Sector Specific Grant (1+2+3)	2423.43
	Grand Total (A)+(B)	3874.10

Sources: 1. Budget Allocation 2019-20 (Projects/ Programmes/ Scheme wise) Volume-III, Planning Department, GNCTD.

35. Revenue Surplus

35.1 Delhi has a distinct character of having consistent Revenue Surplus. The budgeted Revenue Surplus for the year 2019-20 (BE) is ₹ 4935.69 crore. Chart 4.7 indicates the revenue receipt and revenue expenditure position of Delhi Government during 2012-13 to 2019-20 (BE).

Chart 4.7
REVENUE RECEIPT & REVENUE EXPENDITURE OF DELHI GOVERNMENT



35.2. The position regarding the revenue surplus/deficit of Delhi viz.-a-viz. all States during the period 2010-11 to 2019-20 (BE) is mentioned in Statement 4.13. Further, Chart No. 4.8 indicates the position of revenue surplus of Delhi Government.

Statement 4.13

REVENUE SURPLUS/DEFICIT OF ALL STATES & GNCTD DURING 2010-11 to 2019-20 (BE)

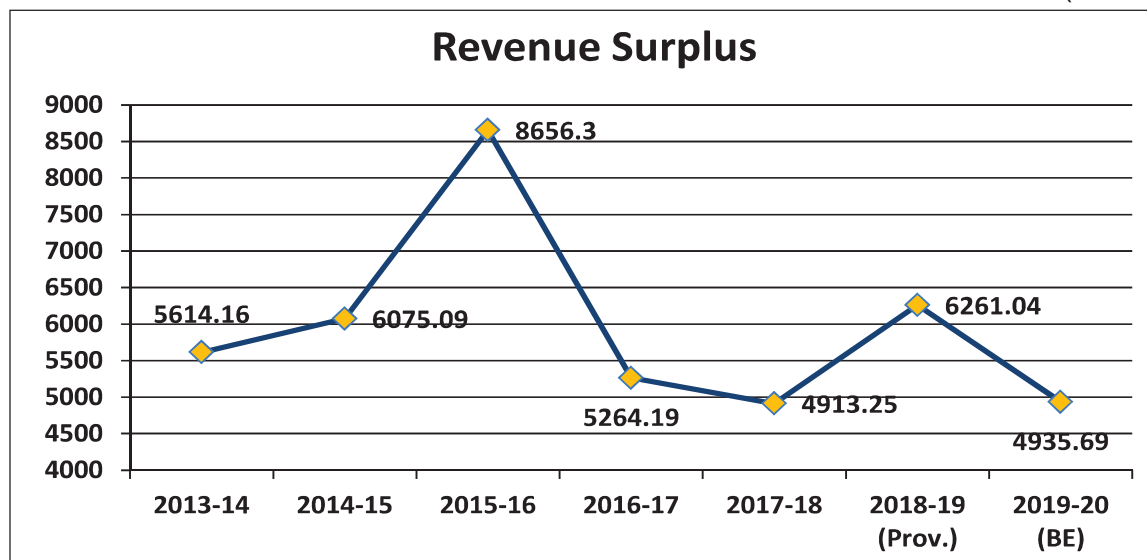
(₹ in crore)

S. No.	Years	Revenue Surplus(+) / Deficit (-)		Fiscal Deficit	
		Delhi	All States	Delhi	All States
1.	2010-11	10642	3050	63	-161460
2	2011-12	4428	23960	3633	-168350
3	2012-13	4902	20320	3573	-195470
4	2013-14	5614	-10563	5268	-247850
5	2014-15	6075	-45704	1128	-327190
6	2015-16	8656	-5380	113	-420670
7	2016-17	5264	-40490	2705	-534330
8	2017-18	4913	-18840	1569	-410490
9	2018-19 (Prov)	6261	-12800	1489	-555480
10	2019-20 (BE)	4936	8118	9533	-552430
Revenue Surplus(+) / Deficit(-)				(Percent to GSDP/GDP)	
1	2010-11	4.21	0.04	0.02	-2.23
2	2011-12	1.29	0.27	1.06	-1.93
3	2012-13	1.25	0.20	0.91	-1.97
4	2013-14	1.26	-0.09	1.19	-2.21
5	2014-15	1.23	-0.37	0.23	-2.63
6	2015-16	1.57	-0.04	0.02	-3.05
7	2016-17	0.85	-0.26	0.44	-3.47
8	2017-18	0.71	-0.11	0.23	-2.40
9	2018-19 (Prov)	0.81	-0.67	0.19	-2.93
10	2019-20 (BE)	0.58	0.04	1.11	-2.71

Sources: 1. Finance Accounts, GNCTD, 2019-20(BE) from Budget Document.
2. RBI – State Finances – A study of Budgets.

Chart. 4.8**REVENUE SURPLUS OF DELHI GOVERNMENT DURING 2013-14 to 2019-20 (BE)**

(₹ in crore)

**36. Capital Receipts**

36.1 Delhi Government's capital receipts consist of loan from National Small Savings Fund (NSSF), recovery of loans and advances from Local Bodies/Public Utilities / Government Servants, etc. The information regarding the capital receipts of Delhi Government is presented in the following Statement.

Statement 4.14**CAPITAL RECEIPTS OF DELHI GOVERNMENT 2014-15 to 2019-20 (BE)**

(₹ in Crore)

S. No.	Sources	2014-15	2015-16	2016-17	2017-18	2018-19 (Prov)	2019-20 (BE)
1.	Small Saving Loan	1764.32	2241.13	1695.53	1906.34	2800.00	4786.00
2.	Recovery of Loan & Advances	227.62	83.42	212.49	690.42	1643.90	750.00
3.	Loan under EAP	0.00	0.00	0.00	0.00	80.00	300.00
Total Capital Receipts		1991.94	2324.55	1908.02	2596.76	4523.90	5836.00

Sources: 1. Figures for 2014-15 to 2017-18 is from Finance Accounts, GNCTD.
2. Figures for 2018-19 (Prov.) are from Principal Account Office and 2019-20 from Budget Documents, GNCTD.

36.2 During 2018-19 (Prov.) Delhi Government's Capital Receipt was ₹ 4523.90 crore as compared to ₹ 2596.76 crore received during the previous year 2017-18. One of the main reasons for steep rise in Capital Receipts during 2018-19 was due to higher small saving loan amounting to ₹ 2800 crore received compared to ₹1906.34 crore during 2017-18. The recovery of loans and advances increased significantly from ₹ 690.42 crore in 2017-18 to ₹ 1643.90 crore in 2018-19 (Prov.). The budgeted capital receipts for 2019-20 (BE) is ₹ 5836.00 crore.

37. Capital Expenditure

37.1 The capital expenditure under Schemes/ Programmes covers the expenditure like capital outlay for various infrastructure projects of the Government and loans and advances to the Local Bodies/ Undertakings for development projects/schemes while the Establishment capital expenditure includes repayment of loan to Government of India, and non plan loan, if any, provided to the Local Bodies etc. The Statement 4.15 and Chart 4.9 indicate the capital receipts and disbursement of Delhi Government.

Statement 4.15

CAPITAL EXPENDITURE OF DELHI GOVERNMENT

(₹ in Crore)

Sl. No.	Sources	2014-15	2015-16	2016-17	2017-18	2018-19 (Prov.)	2019-20 (BE)
1.	Plan/ Scheme Exp.*	6033.36	6555.28	5615.97	4883.93	5566.91	11696.81
2.	Non Plan/ Estt. & Admn. Exp.*	1397.25	2297.69	2565.84	2288.90	3827.41	3521.88
	Of which Loan Repayment	1346.72	1435.17	1654.62	1682.43	3636.35	3331.10
	Total Capital Expenditure	7430.61	8852.97	8181.81	7172.83	9394.32	15218.69

Sources:1. Figures for 2014-15 to 2017-18 is from Finance Accounts, GNCTD.

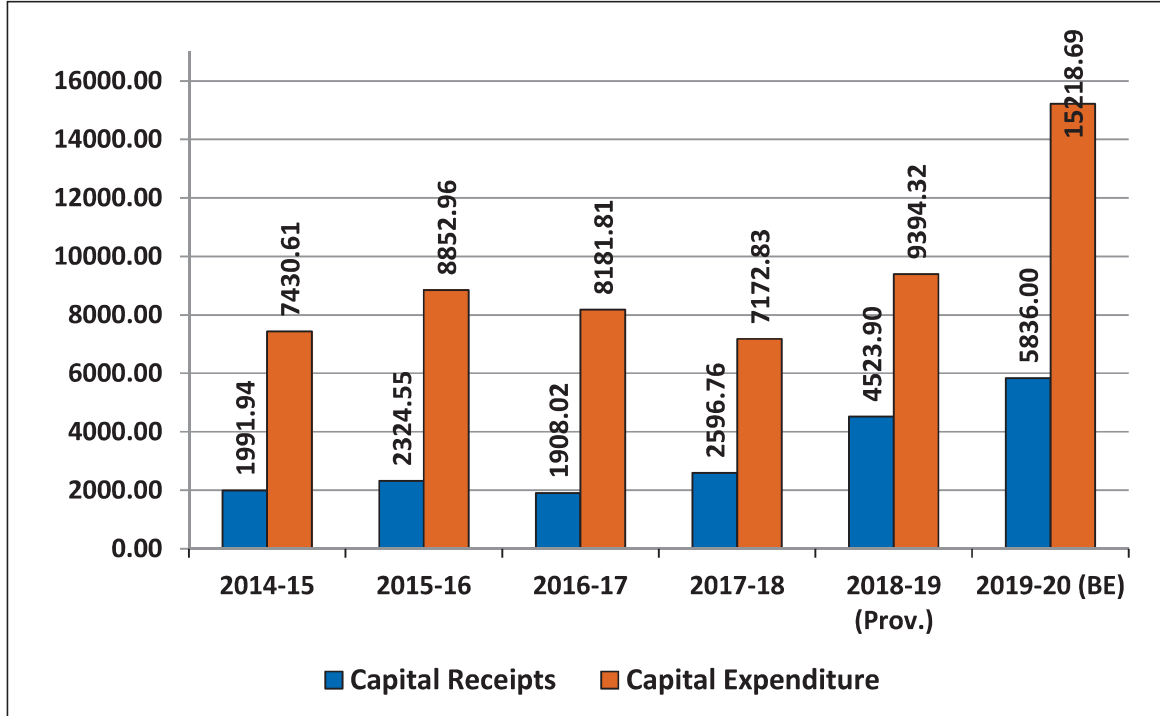
2. Figures for 2018-19 are from Principal Account Office and 2019-20 from budget document, GNCTD.

3. * Plan & Non Plan have been merged in 2017-18 the classification now is Scheme/Projects in place of Plan and Establishment in place of Non Plan.

Chart 4.9

CAPITAL RECEIPTS & CAPITAL EXPENDITURE OF DELHI GOVERNMENT

(₹ in Crore)



37.2 The total capital expenditure of Delhi Government during 2018-19 (Prov) was ₹ 9394.32 crore which is 20.31% of the total expenditure of ₹ 46245.89 crore. Out of total capital expenditure of ₹ 9394.32 crore during 2018-19 (Prov), the expenditure incurred under Schemes/ Projects was ₹ 5566.91 crore (59.26%) and the remaining ₹ 3827.41 crore (40.74%) was under Estt. & Admn. Expenditure. The budgeted total capital expenditure for 2019-20 (BE) is ₹ 15218.69 crore which is 25.36% of the total expected expenditure of ₹ 60000 crore.

38. Public Debt

38.1 The Statement 4.16 indicates the outstanding Debt of Delhi Government and its debt servicing liability.

Statement 4.16

PUBLIC DEBT OF DELHI GOVT. DURING 2009-2010 to 2018-19

(₹ in Crore)

Sl. No.	Years	Outstanding Debt at the beginning of the year	Amount Received	Amount Repaid	O/s at the end
1	2009-10	25381.63	1769.00	606.44	26544.19
2	2010-11	26544.19	4388.94	793.06	30140.07
3	2011-12	30140.07	556.08	1087.88	29608.27
4	2012-13	29608.27	922.41	1287.99	29242.70
5	2013-14	29242.7	4162.9	1325.29	32080.31
6	2014-15	32080.31	1764.32	1346.72	32497.91
7	2015-16	32497.91	2241.13	1435.18	33303.86
8	2016-17	33303.86	1695.53	1654.62	33344.77
9	2017-18	33344.77	1906.34	1682.43	33568.68
10	2018-19 (Prov.)	33568.68	2800.00	3636.35	32732.33

Sources: 1. Figures for 2009-10 to 2017-18 are from Detailed Demand for Grants 2019-20, GNCTD.

2. Figure for 2018-19 is from Principal Account Office, GNCTD.

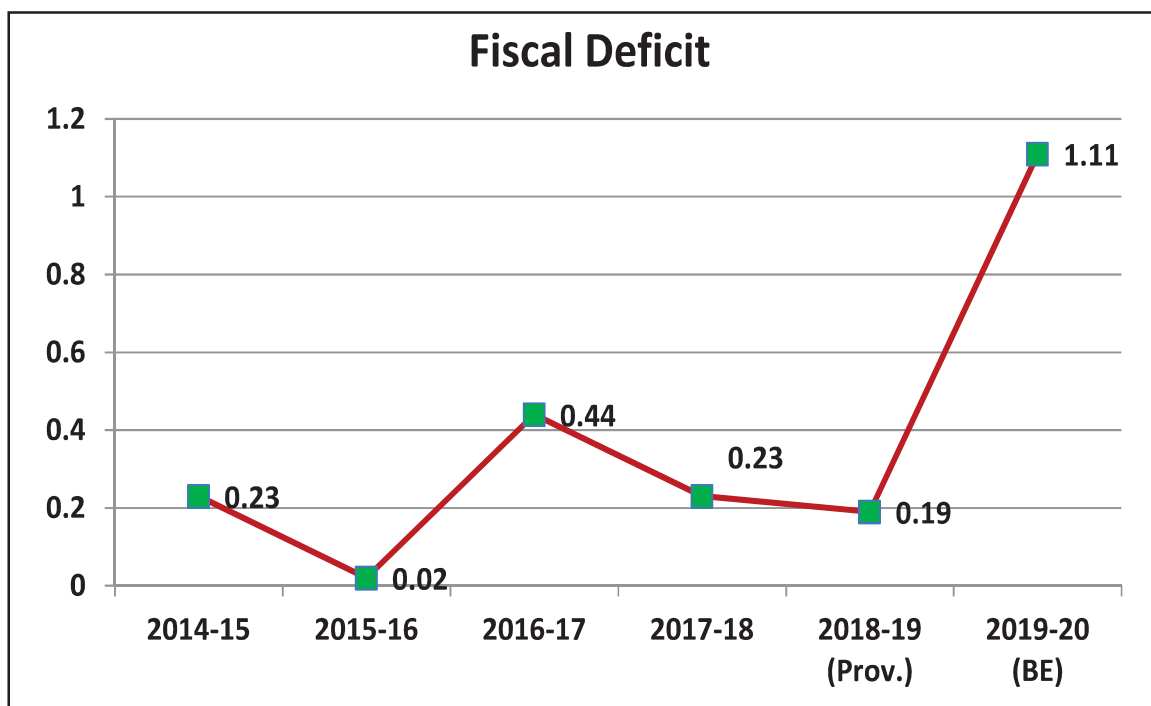
38.2 Delhi Government's outstanding debt stood at ₹ 32732.33 crore at the end of March 2019 including the power sector loan amounting to ₹ 3326.39 crore received during 2013-14. Such outstanding debt is mainly on account of Small Savings Loan from National Small Savings Fund (NSSF) and loan received from Ministry of Power, Govt. of India to settle outstanding liabilities of DESU/DVB received during 2013-14 from Ministry of Power, Government of India. As a result of above outstanding debt, the Delhi Government has paid an amount of ₹ 2867.11 crore as interest and ₹ 3636.35 crore as repayment of principal to the Government of India during 2018-19.

39. Fiscal Deficit

39.1 The Fiscal Deficit is a summary of statistical measure that indicates the net borrowing requirement of the Government from all sources. The Delhi Government Fiscal Deficit reduced from ₹ 1569.16 crore during 2017-18 to ₹ 1489.38 crore during 2018-19. Chart 4.10 indicates the fiscal deficit / surplus as percentage of GSDP during 2013-14 to 2018-19. However, the Government has projected the fiscal deficit of ₹ 9533 crore during 2019-20 (BE) which is 1.11% of GSDP.

Chart 4.10

GROSS FISCAL DEFICIT/ SURPLUS AS PERCENTAGE OF GSDP OF DELHI



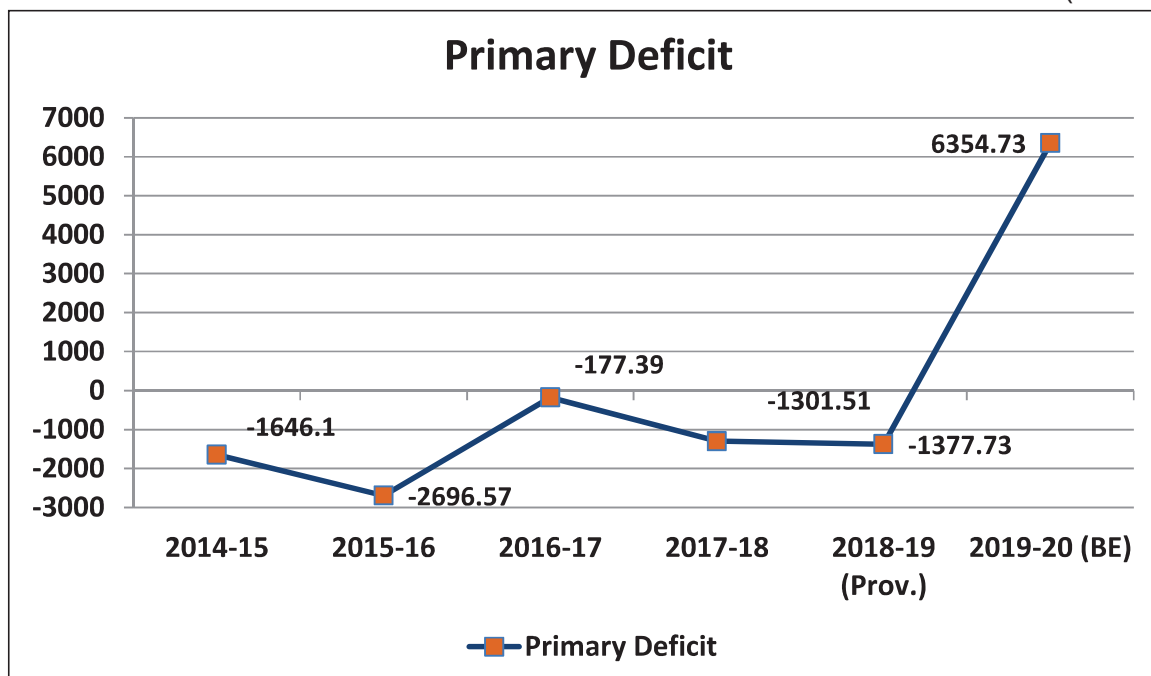
40. Primary Deficit

40.1 Primary Deficit (i.e. the fiscal deficit minus interest payment) is a measure of the net borrowing requirements of the Government to fund its total current consumption and investment expenditure. The Delhi Government's Primary Deficit was ₹ -1377.73 crore in 2018-19 (Prov) as compared to the Primary Deficit of ₹ -1301.51 crore in 2017-18. However, Delhi Government projected a primary deficit of ₹ 6355 crore during 2019-20 (BE). Chart 4.11 indicates the Primary Deficit/Surplus of Delhi Government during 2014-15 to 2019-20 (BE).

Chart 4.11

PRIMARY DEFICIT/SURPLUS OF DELHI GOVERNMENT

(₹ in crore)



41. Assistance to Public Utilities

41.1 The financial performance of Public Utilities in Delhi has an impact on the finances of the Government, because, financial assistance under the establishment expenditure in the form of loan/grant/subsidy is being provided to them to meet their deficit. This as a result, reduces the resources for Annual Outlay for Scheme/Projects of Delhi Government to that extent. Financial assistance to various Public Utilities in Delhi is as follows:

(a) Delhi Transport Corporation (DTC)

41.1.1 The DTC is incurring working losses and accordingly, the Delhi Government is obliged to meet such losses by providing them financial assistance. The financial position of Delhi Transport Corporation (DTC) and financial assistance provided by Delhi Government to them is presented in Statement 4.17 and Chart 4.12.

Statement 4.17

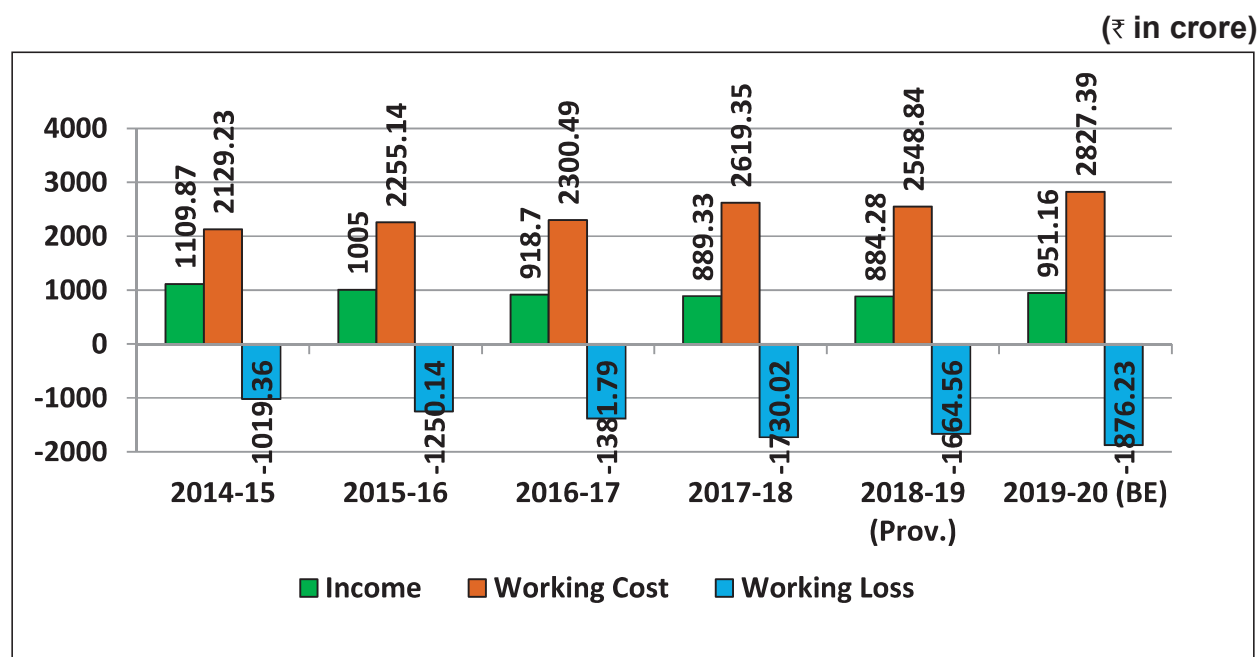
FINANCIAL POSITION OF DTC AND ASSISTANCE PROVIDED BY DELHI GOVT.

(₹ in crore)

Sl. No.	Item	2014-15	2015-16	2016-17	2017-18	2018-19 (Prov.)	2019-20 (BE)
1	Income	1,109.87	1,005.00	918.70	889.33	884.28	951.16
2	Working Cost	2,129.23	2,255.14	2,300.49	2,619.35	2,548.84	2,827.39
3	Working Loss (1-2)	-1,019.36	-1,250.14	-1,381.79	-1,730.02	-1,664.56	-1,876.23
4	Assistance provided by GNCTD	1,083.00	1,234.00	1,642.00	2,107.00	1,925.00	1,984.00
(a)	Grant	1,000.00	1,150.00	1,550.00	2,007.00	1,825.00	1,876.00
(b)	Subsidy for Free/Concessional Passes	83.00	84.00	92.00	100.00	100.00	108.00

Chart 4.12

FINANCIAL POSITION OF DTC



41.1.2 The working losses (i.e. Revenue Receipt minus Establishment Expenditure excluding Interest Payment and Depreciation) of DTC was ₹1876.23 crore in 2019-20 (BE) in comparison of ₹ 1664.56 crore in 2018-19 (Prov.). Till the year 2010-11, the Delhi Government used to meet the working losses of DTC by providing them with the loan, from the year 2011-12, the system has been changed by providing them with Grant, instead of Loan, in order to meet working losses.

41.1.3 Further, the Delhi Government has also discontinued the old practice of recovering the interest dues of DTC by converting the interest into a loan from the year 2011-12. Besides these, the Delhi Government provides a subsidy to DTC to defray the cost of free/concessional passes issued by DTC on the direction of the Government. The Delhi Government provided a subsidy of ₹100 crore to DTC during 2018-19 (Prov.) for concessional passes.

41.1.4 The Delhi Government also provides funds in the form of Equity Share to DTC for the purchase of buses and capital works. During 2011-12, Government of Delhi released Equity Share of ₹ 201.00 crore.

(a) Delhi Jal Board (DJB)

41.2.1 Presently, DJB is managing its operational expenses from its own resources after implementation of revised Water Tariff with effect from 1st January 2010. DJB has not asked for Non Plan assistance from Delhi Government since 2010-11. The Delhi Government has also implemented one of the famous subsidy scheme of free water supply upto 20 KL per month for the domestic water consumers in Delhi from March 2015 onwards. During the year 2018-19, Delhi Government provided a subsidy of ₹ 425 crore to DJB for meeting out the expenditure for free water supply to consumers.

41.2.2 The financial position of Delhi Jal Board (DJB) as well as assistance provided by Delhi Government to it for capital projects under Plan is presented in Statement 4.18 and Chart 4.13.

Statement 4.18
FINANCIAL POSITION OF DJB 2014-15 to 2019-20 (BE)

(₹ in crore)

S. No.	Details	2014-15	2015-16	2016-17	2017-18	2018-19 (RE)	2019-20 (BE)
1.	Revenue Receipts						
	a. Water	1510.47	1935.60	2123.78	1943.15	2096.63	2323.17
	b. Sewerage	171.02	204.99	137.97	141.74	107.42	140.78
	c. Others	279.70	251.56	177.19	417.50	383.19	384.93
	Total	1961.19	2392.16	2438.94	2502.39	2587.24	2848.88
2.	Revenue Expenditure						
	a. Establishment	1123.79	1209.13	1571.95	1669.38	1772.70	1912.94
	b. Electricity	539.98	597.23	591.71	604.18	558.10	610.00
	c. Raw Water	21.90	22.70	21.13	26.10	30.00	44.00
	d. Property Tax	9.67	9.67	9.67	10.40	9.91	10.50
	e. Repair & Maintenance	126.73	147.52	177.91	175.03	269.25	315.15
	f. Chemical, Stores & Purchase	24.99	29.19	23.55	17.42	30.07	34.65
	g. Others	63.91	368.57	576.75	174.11	93.88	109.24
	Total	1910.97	2384.01	2972.67	2676.62	2763.91	3036.48
3.	Working Surplus/ Deficit (excluding Debt Charges & Depreciation) (1-2)	50.22	8.15	-533.73	-174.23	-176.67	-187.60
4.	Plan (up to 2016-17) Scheme/Projects in 2018-19 (BE) Fund Released	1789.00	1677.49	1384.65	1730.00	2316.00	2370.00

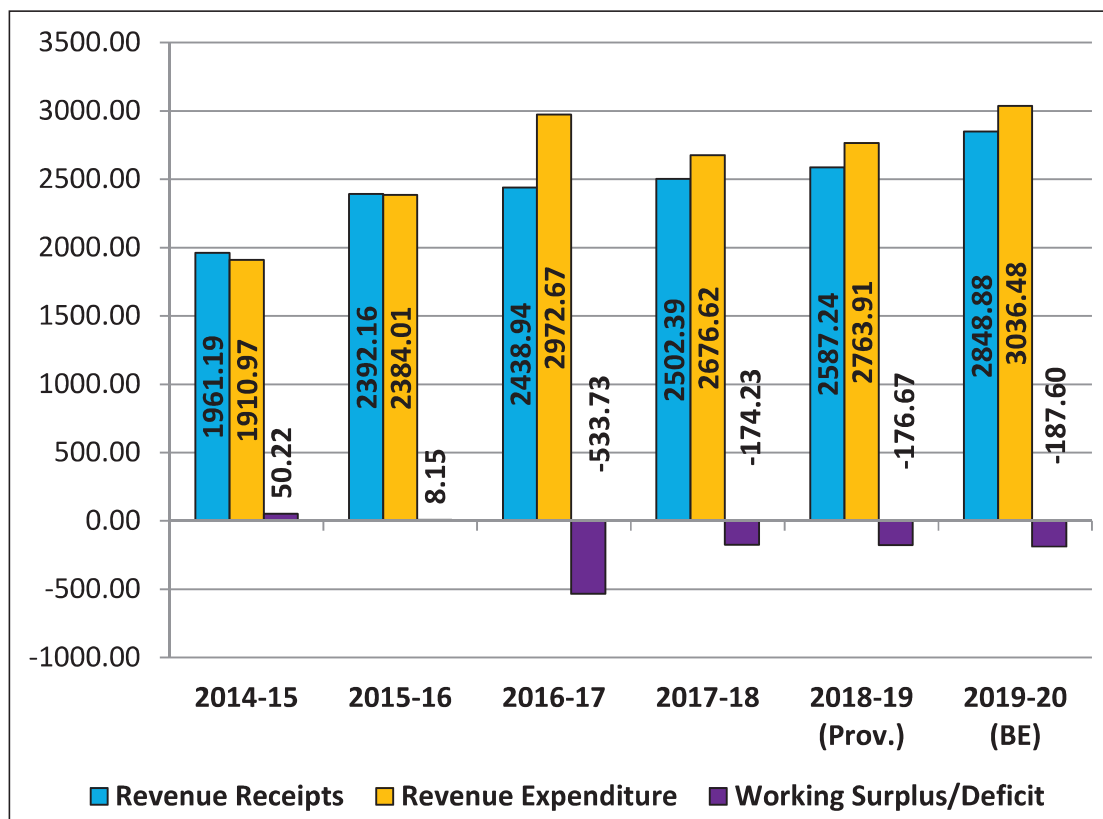
Source: - Delhi Jal Board.

41.2.3 It may be observed from the above table that operation of Delhi Jal Board for the year 2019-20 (BE) indicates a deficit of ₹ 187.60 crore, however, Delhi Jal Board recorded consecutive working surplus during 2014-15 to 2015-16.

Chart 4.13

FINANCIAL POSITION OF DJB

(₹ in crore)



(c) Power Utilities

41.3.1 Power Sector in Delhi has undergone a major transformation since 2002. From a single State Electricity Board called Delhi Vidyut Board (DVB), the entire sector was divided into 7 independent companies including, three Distribution Companies [BSES-Rajdhani, BSES-Yamuna and TPDDL], one Transmission Company [i.e. Delhi Transco Ltd. (DTL)], two Generation Companies [i.e. Indraprastha Power Generation Company Ltd. (IPGCL) and Pragati Power Corporation Ltd.(PPCL)] and one Holding Company [i.e. Delhi Power Company Ltd. (DPCL)]. While DISCOMs are private Companies, the others are all Government owned companies. Presently, financial assistance is being provided to the Power Utilities in Delhi i.e. to DPCL for meeting out Central Public Sector Undertaking dues and subsidy at 50 per cent to consumers of electricity, consuming upto 400 units per month. During the previous year 2018-19 GNCTD has released an amount of ₹ 1699.29 crore for meeting the CPSU dues and electricity subsidy. There is a provision of ₹ 1720.00 crore in 2019-20 (BE) for meeting the CPSU dues and electricity subsidy.

42. Finances of Local Bodies

42.1 For civic administration, the NCT of Delhi has been divided into five areas, working independently of each other, namely the North Delhi Municipal Corporation, South Delhi Municipal Corporation, East Delhi Municipal Corporation, New Delhi Municipal Council (NDMC) and Delhi Cantonment Board (DCB). The first three new Municipal Corporations were created after trifurcation of the erstwhile Municipal Corporation of Delhi (MCD). The information regarding area and population of trifurcated Municipal Corporations of Delhi is not available. The area and density of population in Municipal Corporations of Delhi as a whole, New Delhi Municipal Council and Delhi Cantonment Board as per the census of 2011 is presented in Statement 4.19.

Statement 4.19

ESTIMATED AREA & DENSITY OF POPULATION OF LOCAL BODIES IN DELHI

(Approximate)

S. No.	Local Bodies	Area (Sq. Km)	Population (Lakh)	Density of Population (Persons per Sq. Km)
1.	Municipal Corporations of Delhi	1397.29	164.20	11751
2.	New Delhi Municipal Council	42.74	2.58	6032
3.	Delhi Cantonment Board	42.97	1.10	2568
4.	Total	1483.00	167.88	11320

42.2 The position of opening balance, receipts, expenditure and closing balance of New Delhi Municipal Council (NDMC) during 2014-2015 to 2019-2020 (BE) is presented in Statement 4.20 and Chart 4.14.

Statement 4.20

FINANCIAL POSITION OF NEW DELHI MUNICIPAL COUNCIL 2014-2015 to 2019-2020 (BE)

(₹ in crore)

S. No.	Item	2014-15	2015-16	2016-17	2017-18	2018-19 (RE)	2019-20 (BE)
1	Opening Balance *	4074.09	4197.15	4679.83	4891.55	5430.65	5657.93
2	Receipts	3243.81	3351.46	3465.20	3725.26	3954.51	4172.34
3	Expenditure	3120.75	2925.78	3053.21	3186.16	3727.23	4144.53
4	Closing Balance	4197.15	4679.83*	4891.55*	5430.65	5657.93	5685.74

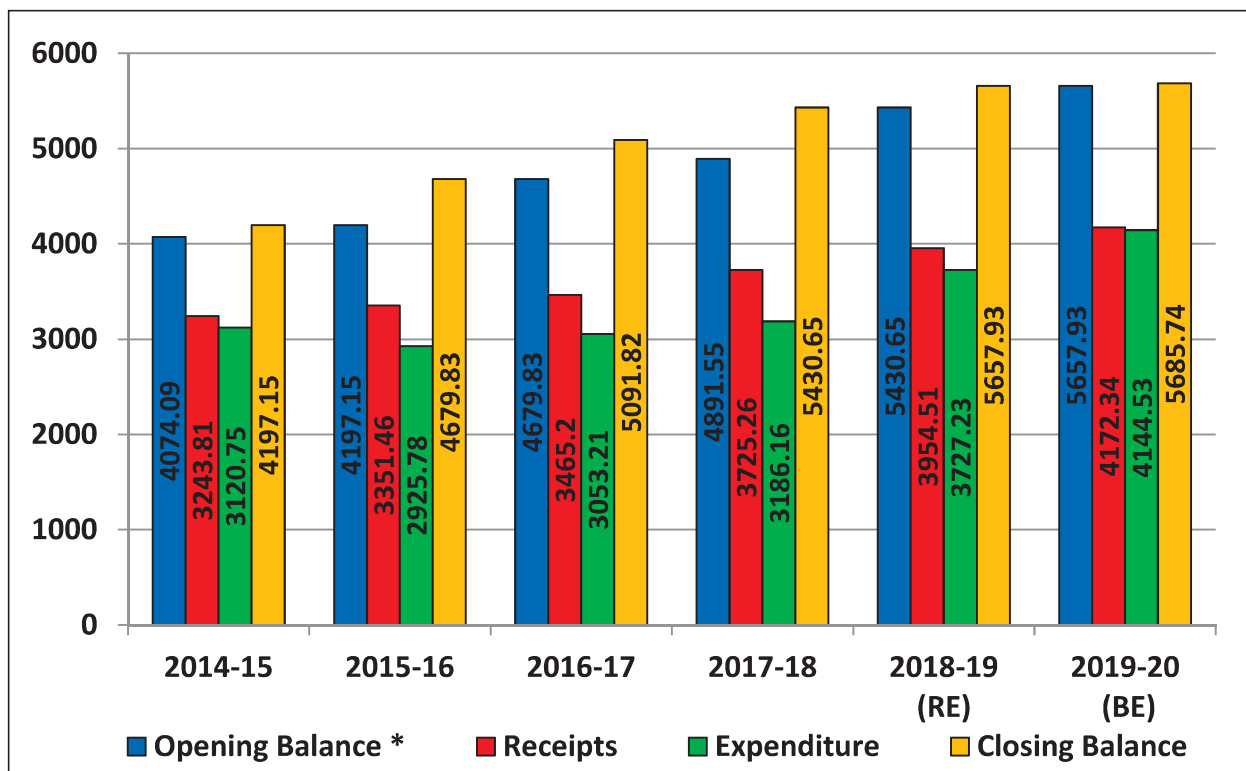
Source: - New Delhi Municipal Council.

* Balance Include items on accrued basis along with cash and bank balance.

Chart 4.14

FINANCIAL POSITION OF NEW DELHI MUNICIPAL COUNCIL 2014-15 to 2019-20 (BE)

(₹ in crore)



42.3 The following Statement 4.21 indicates non-plan income and expenditure of three entities of Municipal Corporation of Delhi (MCD) viz North Municipal Corporation, South Municipal Corporation and East Delhi Municipal Corporation during 2014-15 to 2019-20 (BE).

Statement 4.21

NON-PLAN INCOME & EXPENDITURE OF MCD 2014-2015 to 2019-20 (BE)

(₹ in crore)

S. No.	Item	2014-15	2015-16	2016-17	2017-18	2018-19 (RE)	2019-20 (BE)
North Delhi Municipal Corporation							
1	Opening Balance	42.50	0.10	186.06	344.27	246.75	0.81
2 (a)	Receipts	2745.79	2663.54	3174.66	3490.74	3993.81	7435.52
(b)	Loan from GNCTD	0.00	314.00	200.00	0.00	0.00	0.00
(c)	Internal Borrowing	166.00	0.00	0.00	0.00	37.00	0.00
3	Total Receipts (a+b+c)	2954.29	2977.63	3560.72	3835.01	4277.56	7436.33
4	Expenditure	2954.19	2791.57	3216.45	3588.26	4276.75	7047.25
5	Closing Balance	0.10	186.06	344.27	246.75	0.81	389.08
South Delhi Municipal Corporation							
1	Opening Balance	2.56	305.36	665.96	1295.97	1366.51	635.79
2	Share on settlement of Erstwhile MCD General Account	63.19	0.00	0.00	0.00	0.00	0.00
3	Receipts	3235.06	3266.12	3954.97	4048.06	4522.97	4883.33
4	Expenditure	2995.45	2905.52	3324.96	3977.52	5253.69	5476.34
5	Closing Balance	305.36	665.96	1295.97	1366.51	635.79	42.78
East Delhi Municipal Corporation							
1	Opening Balance	47.96	0.73	78.26	172.35	107.65	3.26
2	Receipts	1455.37	1254.98	1681.13	1696.00	4304.85	4671.85
3	Expenditure	1502.60	1414.45	1587.04	1760.70	4409.24	4635.02
4	Closing Balance	0.73	78.26	172.35	107.65	3.26	40.09

Source: - Municipal Corporation of Delhi.

43. Financing of Annual Outlay for Schemes/Projects of Delhi Govt.

43.1 Financing of Annual Outlay for Schemes/Projects of Delhi is almost similar to that of other States. However, Delhi does not get the benefit of the dispensations recommended by the successive Central Finance Commissions to the States and also it cannot take resort to Market Borrowing/Negotiated loans/Provident Fund etc for its plan financing. The following Statement 4.22 indicates the achievement of resources during 2014-15 to 2019-20 (BE).

43.2 Plan Expenditure & Non Plan Expenditure have been merged in 2017-18 as per directions of Ministry of Finance, Govt. of India. Hence, the classification now is Scheme/Projects in place of Plan and Establishment in place of Non Plan.

Statement 4.22 (a)

ACHIEVEMENT OF RESOURCES DURING 2017-18 to 2019-20 (BE)

(₹ in crore)

Sl. No	Item	2017-18	2018-19 (Prov.)	2019-20 (BE)
1	Tax Revenue (i to v)	35717.02	36624.67	42500.00
i	VAT/SGST	24770.01	25072.32	29000.00
a	VAT	11149.17	5885.75	6380.00
b	SGST	13620.84	19186.57	22620.00
ii	Stamps & Regd. Fee	4118.58	4458.73	5000.00
iii	Taxes on Motor Vehicle	2115.76	2054.75	2500.00
iv	State Excise	4453.49	5028.19	6000.00
v	Other Taxes	259.18	10.68	0.00
a	Entertainment Tax (including Cable TV Tax)	83.76	1.86	0.00
b	Betting Tax	5.40	-1.13	0.00
c	Luxury Tax	170.02	9.95	0.00
2	Own Non- Tax Revenue	766.06	644.17	800.00
3	Capital Receipts	690.42	1643.90	750.00
4	Share in Central Taxes	325.00	325.00	325.00
5	GST/VAT/CST Compensation	847.53	4182.00	3000.00
6	Centrally Sponsored Schemes	581.74	807.03	2558.00
7	Other Grants/ Receipts from GOI	429.92	529.74	534.00
8	Small Saving Fund	1906.34	2800.00	4786.00
9	Loan under EAP	0.00	80.00	300.00
10	Opening Balance	2635.34	2972.52	4447.00
11	Total Funds	43899.37	50609.03	60000.00
12	Total Expenditure	40926.85	46245.89	60000.00
i	Estt & Admn. Expenditure	26735.37	30627.50	33000.00
a	Revenue	24446.47	26800.09	29478.12
b	Capital	2288.90	3827.41	3521.88
ii	Scheme Expenditure	14191.48	15618.39	27000.00
a	Revenue	9307.55	10051.48	15303.19
b	Capital	4883.93	5566.91	11696.81

Statement 4.22 (b)

ACHIEVEMENT OF RESOURCES DURING 2012-13 TO 2016-17

(₹ in crore)

S. No.	Item	2012-13	2013-14	2014-15	2015-16	2016-17
A	Tax Revenue	23431.52	25918.69	26603.90	30225.16	31139.89
1	VAT	15803.69	17925.71	18289.31	20245.82	21144.24
2	Stamps & Regn. Fees (incl. Land Revenue)	3098.07	2969.08	2841.67	3434.11	3145.94
3	Taxes on Motor Vehicle	1240.18	1409.27	1558.83	1607.01	1808.78
4	State Excise	2869.74	3151.63	3422.39	4237.69	4251.40
5	Other Taxes & Duties on Commodities & Services (a to c)	419.84	463.00	491.70	700.53	789.53
a	Entertainment Tax (incl. Cable TV Tax)	117.38	146.14	150.84	241.28	264.07
b	Betting Tax	8.30	10.10	9.88	19.28	33.29
c	Luxury Tax	294.16	306.76	330.98	439.97	492.17
B	Own Non Tax Revenue	626.93	659.14	632.55	515.40	380.69
1	Interest	340.02	379.35	350.52	82.53	81.39
2	Dividends & Profits	26.25		12.90	12.32	11.28
3	Service Charges & Others	260.66	279.79	269.13	420.55	288.02
C	Share in Central Taxes	325.00	325.00	325.00	325.00	325.00
D	Non Plan Grants from Govt. of India	66.49	1.91	2.95	2580.02	793.72
E	Revenue Receipts (A+B+C+D)	24449.94	26904.74	27564.40	33645.58	32639.30
F	Net Non Plan Revenue Expenditure	14160.64	14904.25	15563.19	17963.23	20585.32
G	Balance from Current Revenue (E-F)	10289.30	12000.49	12001.21	15682.35	12053.98
H	Misc. Capital Receipts (1-2)	-1568.78	-777.86	-1169.64	-2214.27	-2361.99
1	Capital Receipts	724.90	4129.30	227.61	83.42	212.49
2	Non Plan Capital Expenditure	2293.68	4907.16	1397.25	2297.69	2574.48
I	Small Saving Loan	922.41	836.50	1764.32	2241.13	1695.53
J	Delhi's Own Resources (excluding opening balance (G+H+I))	9642.93	12059.13	12595.89	15709.21	11387.52
K	Central Plan Assistance	1111.03	1075.95	1550.19	1303.27	1706.44
L	Other Grant from GOI	0.00	0.00	470.00	50.00	0.00
M	Aggregate Resources for Annual Plan (without opening balance) (J+K+L)	10753.96	13135.08	14616.08	17062.48	13093.96
N	Opening Balance	4636.27	1985.74	880.64	1517.06	3644.94
O	Aggregate Resources for Annual Plan including opening balance (M+N)	15390.23	15120.82	15496.72	18579.54	16738.90
P	Plan Outlay/Expenditure	13404.49	14240.19	13979.66	14934.60	14103.56
a	Plan	13219.90	13927.49	13378.95	14145.70	13204.54
b	CSS	184.59	312.70	600.71	788.90	899.02
Q	Resources Surplus (O-P)	1985.74	880.63	1517.06	3644.94	2635.34